



NASFAA

NATIONAL ASSOCIATION OF STUDENT FINANCIAL AID ADMINISTRATORS



State of Student Aid 2025

September 18, 2025



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September 2025



NASFAA's Webinar

State of Student Aid 2025

Presented September 18, 2025



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About NASFAA

Who We Are

NASFAA member institutions serve 9 out of every 10 undergraduates in the U.S.

29,000+
Financial Assistance Professionals

at

3,000
Colleges, universities, and career schools

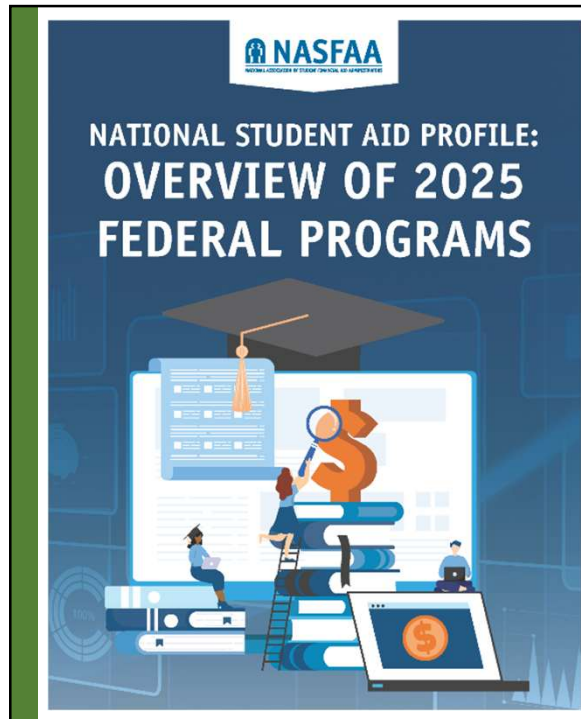
Our Mission

NASFAA provides professional development and services for financial aid administrators; advocates for public policies that increase student access and success; serves as a forum on student financial aid issues, and is committed to diversity throughout all activities.

Our Vision

Shaping the future by promoting student access and success in higher education

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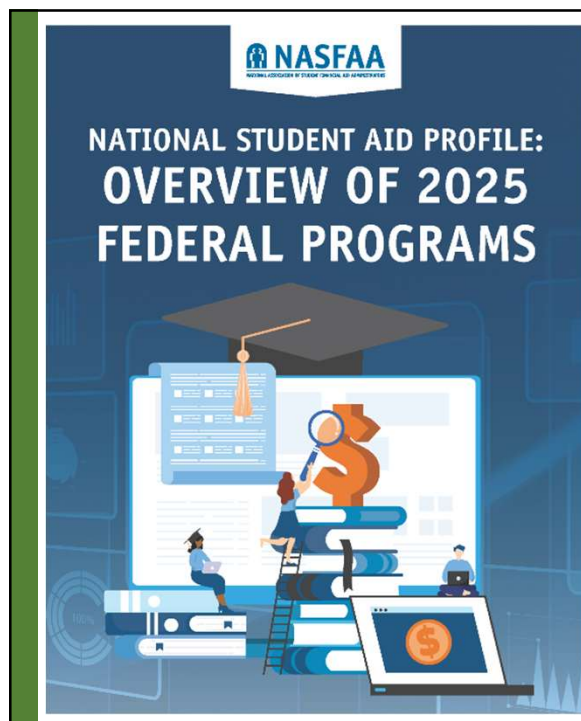
NATIONAL STUDENT AID PROFILE: OVERVIEW OF 2025 FEDERAL PROGRAMS

The National Profile Provides an overview of the following federal student aid programs:

- Federal Pell Grant Program
- Federal Supplemental Educational Opportunity Grant (FSEOG) Program
- Federal Work-Study (FWS) Program
- Federal Direct Subsidized Loan Program
- Federal Direct Unsubsidized Loan Program
- Federal Direct PLUS Loan Program



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NATIONAL STUDENT AID PROFILE: OVERVIEW OF 2025 FEDERAL PROGRAMS

The profile provides information on the following:

- History & trends of the major Title IV programs
- Repayment plans & the status of outstanding federal loans.
- Public Service Loan Forgiveness (PSLF)
- Federal Need Analysis
- Legislation introduced in Congress in 2024 on student aid topics
- Fiscal year 2025 budget & appropriations



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Concepts & Definitions



Cost of Attendance (COA)

Estimate of the total annual cost (including direct and indirect expenses) of attending a particular institution.



Free Application for Federal Student Aid (FAFSA)

Collects demographic, income, and asset information to determine eligibility for all Title IV programs.



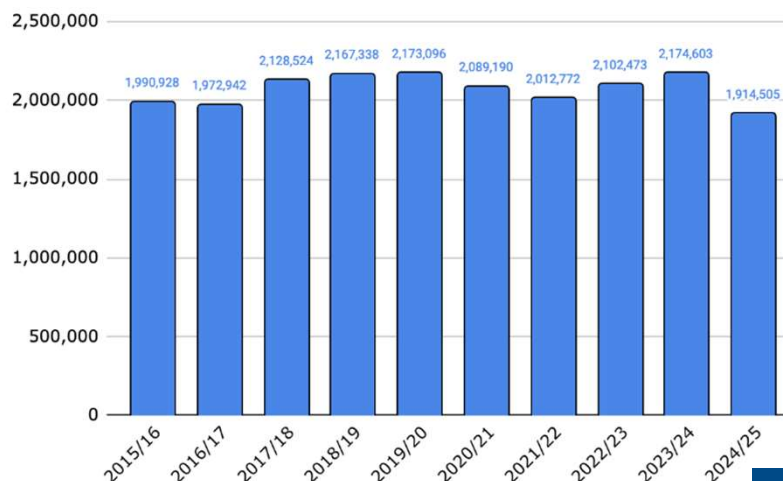
Student Aid Index (SAI)

Measure of a family's financial strength calculated based on FAFSA responses; used by schools as one factor to determine federal and institutional aid awards.



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12th Grade FAFSA Filings (in millions), 2015-16 to 2024-25



Source: National College Attainment Network (NCAN), National FAFSA Completion Rate.



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Federal Pell Grant Program

Provides grants to low-income undergraduates with the greatest demonstrated financial need

Distribution of Pell Grant Recipients by Type of Institution, Award Year 2022-23

Category	Value
Total Recipients, 2022-23	6.03 M
Total Federal Volume, 2022-23	\$31.4 B
Maximum Award, 2024-25	\$7,395
Average Award, 2022-23	\$4,875
Recipients with family incomes <\$40,000, 2022-23	74%

Source: U.S. Department of Education, Federal Pell Grant Program End-of-year Report, 2022-23

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Pell Grant Funding

- » Includes both discretionary (annual appropriations) and mandatory (set in law) funding
- » Functions as an entitlement
- » Funding levels subject to fluctuations in the economy and demand for higher education

Federal Pell Grant Program Expenditures in Current and Inflation-Adjusted Dollars (in millions), 2014-15 to 2023-24



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Federal Loan Programs

Federal Family Education Loan Program (FFELP): Utilized private and nonprofit funding alongside federal guarantees and support – ceased operations in 2010

William D. Ford Direct Student Loan Program:

- » **Direct Subsidized Loans**
 - Undergraduate students only
 - Must demonstrate financial need
 - Gov. pays interest while student is in school, 6-month grace period, and deferment
- » **Direct Unsubsidized Loans**
 - Undergraduate and graduate/professional students
 - No income/need requirement
 - Recipients charged interest at all times
- » **PLUS Loans**
 - Parents of dependent undergraduates
 - Graduate/professional students
 - No income/need requirement (must pass credit-check)

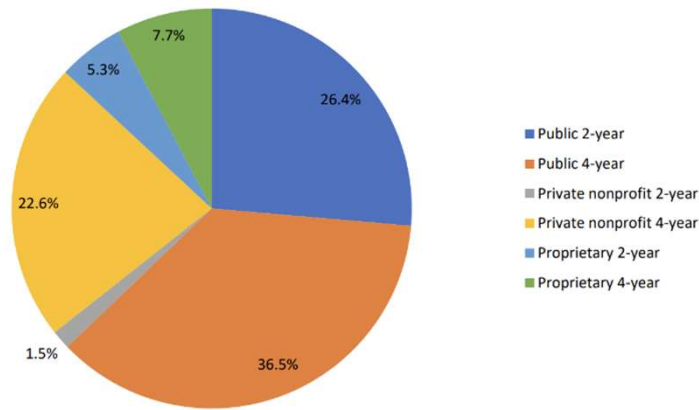


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FSEOG Program

Provides grants to undergraduates with the greatest demonstrated financial need (requires institutional match)

Distribution of FSEOG Recipients by Type of Institution, Award Year 2022-23



Source: U.S. Department of Education, Federal Campus-Based Programs Data Book, 2024.

1.7 Billion

Total Recipients, 2022-23

\$1.39 Billion

Total Federal Volume, 2022-23

\$100 - \$4,000

Award Range, 2022-23

\$1,009

Average Award, 2022-23

62%

Recipients with family incomes <\$30,000, 2022-23

25%

Minimum Institutional Funding Share

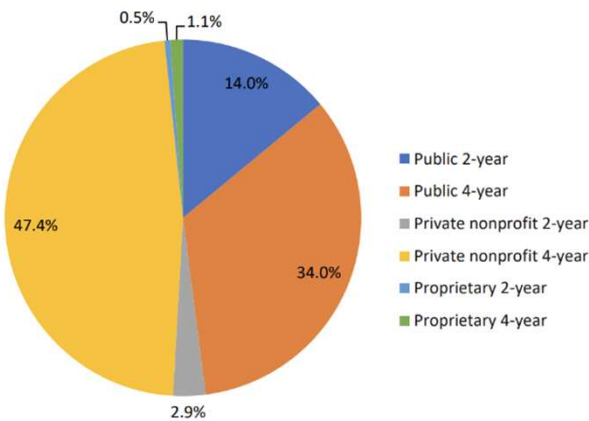


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FWS Program

Provides part-time jobs to financially needy undergraduate and graduate/professional students (requires non-federal match)

Distribution of FWS Recipients by Type of Institution, Award Year 2022-23



Source: U.S. Department of Education, Federal Campus-Based Programs Data Book, 2024.

414,488

Total Recipients, 2022-23

\$829 Million

Total Federal Volume, 2022-23

\$2,038

Average Award, 2022-23

39%

Recipients with family incomes <\$42,000, 2022-23

25%

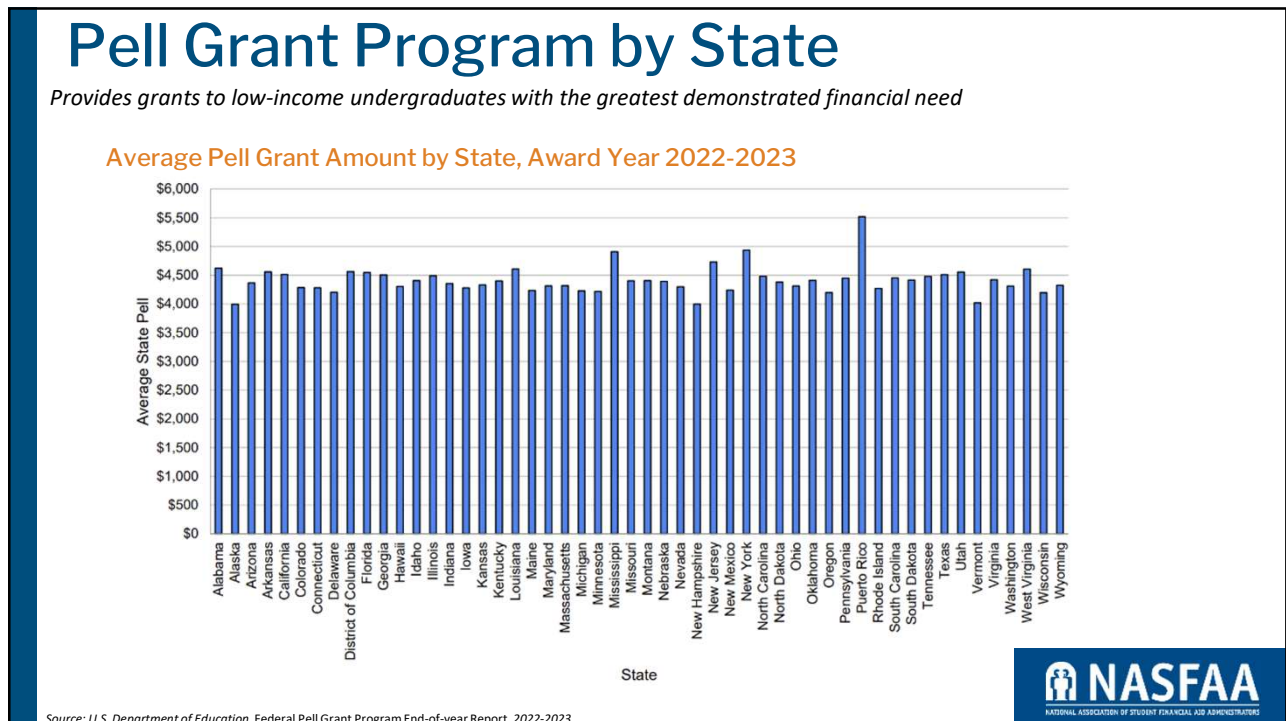
Minimum Non-federal Funding Share
*Some exceptions apply



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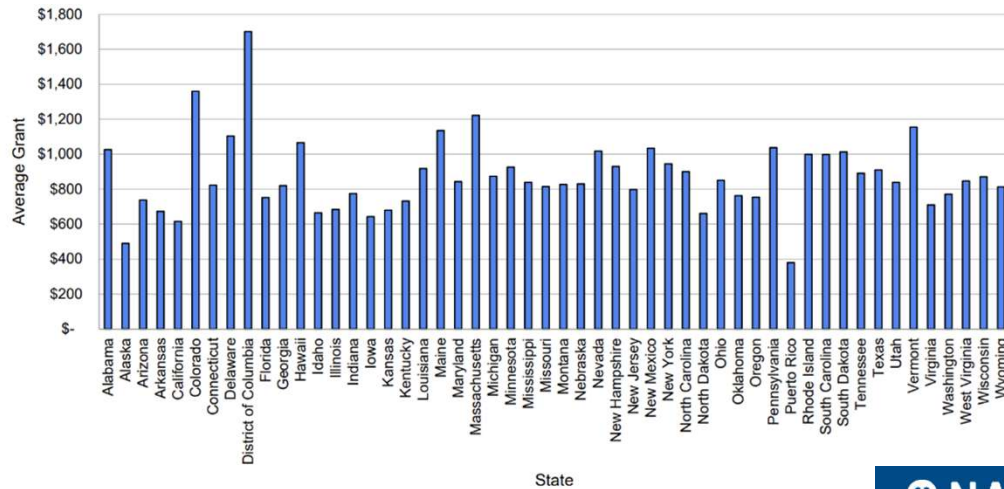
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FSEOG Program by State

Provides grants to undergraduates with the greatest demonstrated financial need (requires institutional match)

Average FSEOG Amount by State, Award Year 2022-2023



Source: U.S. Department of Education, Federal Campus-Based Programs Data Book, 2024.

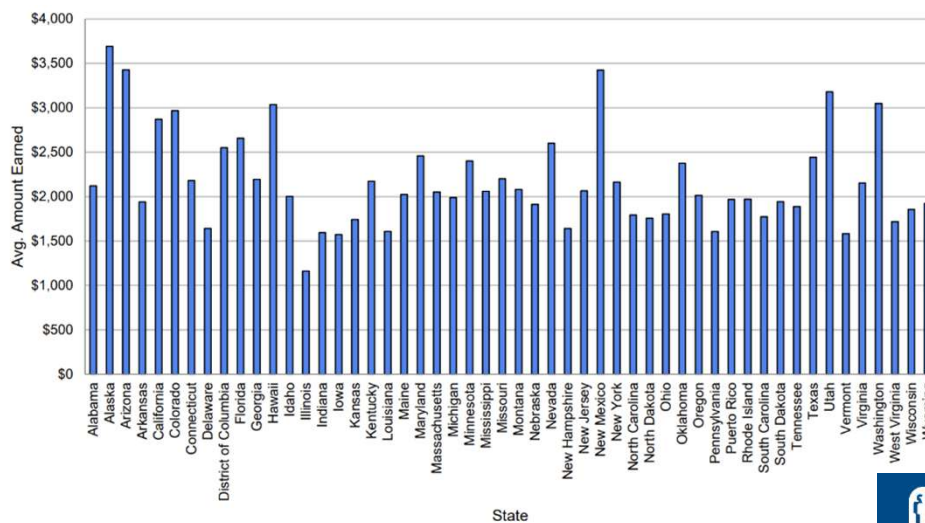


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FWS Program by State

Provides part-time jobs to financially needy undergraduate and graduate/professional students (requires non-federal match)

Average FWS Amount by State, Award Year 2022-2023



Source: U.S. Department of Education, Federal Campus-Based Programs Data Book, 2024.



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Federal Direct Loan Programs

	Subsidized Loans	Unsubsidized Loans	PLUS Loans
Total Borrowers 2023-24	4.5M	15.6M	15.6M parent 3.2M graduate
Total Loan Volume 2023-24	\$15.6B	\$43.8B	\$26.3B
Average Loan 2023-24	\$3,790 undergrad	\$3,975 undergrad	\$16,273 parent \$25,059 graduate

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Federal Direct Student Loan Volume

Federal Direct Student Loan Volume (Inflation-Adjusted, in millions), 2014-15 to 2023-2024



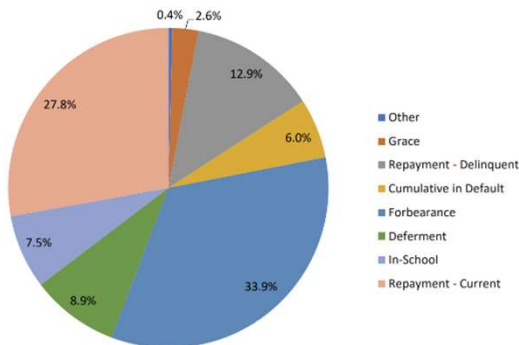
Source: The College Board, Trends in Student Aid, 2024.



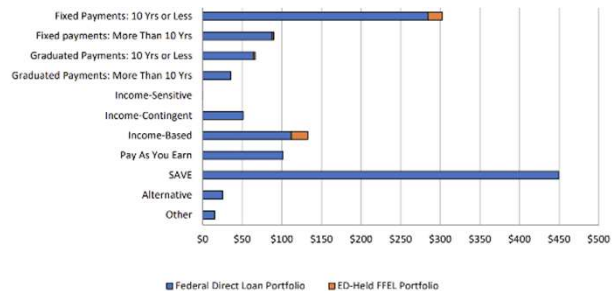
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Repayment & Outstanding Loan Status

Percentage of Federal Direct Loan Dollars Outstanding by Loan Status, as of Dec. 1, 2024



Percentage Federal Direct Loan & ED-Held FFEL Dollars Outstanding (in billions), by Repayment Plan, as of Sept. 30, 2024



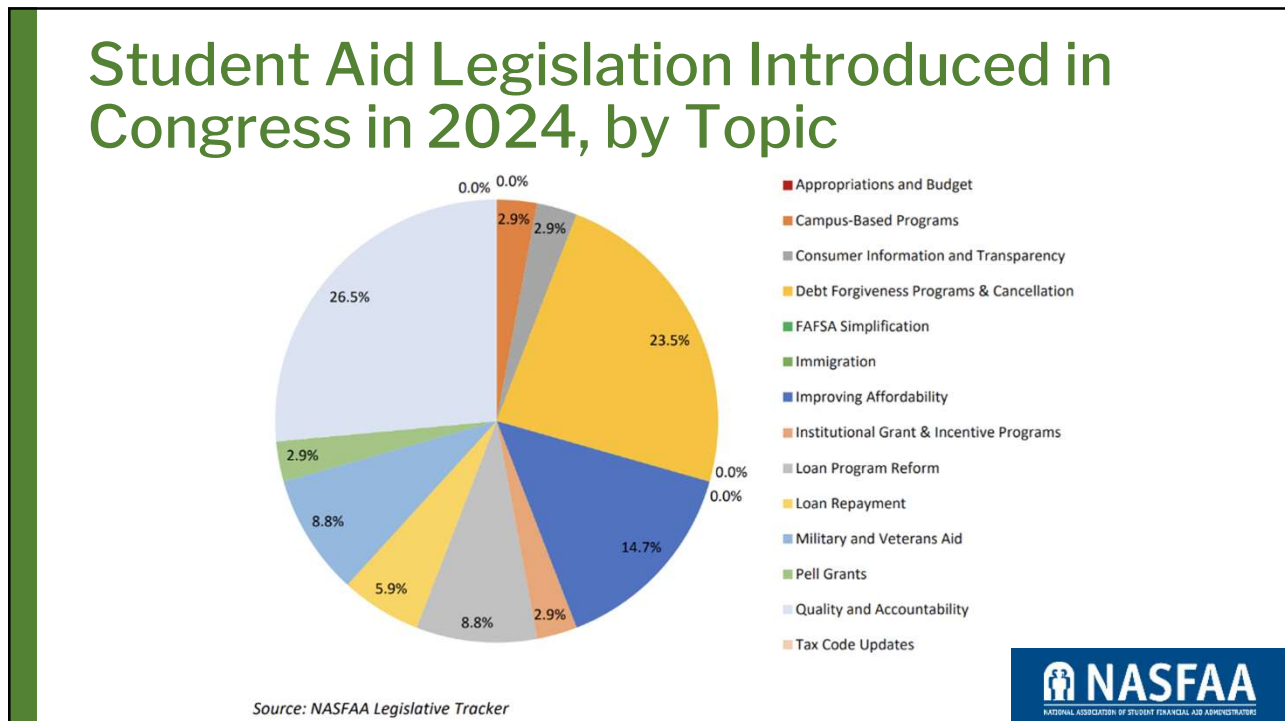
Source: National Student Loan Data System (NSLDS), available from FSA Data Center (<https://studentaid.ed.gov/sa/about/datacenter/student/portfolio>)



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The One Big Beautiful Bill Act



- Eliminates the Grad PLUS Program
- New loan limits for the Parent PLUS Program
- New loan limits for graduate level borrowing
- Establishes a Work-Force Pell Grant program
- \$10 billion in mandatory funding for the Pell Grant program for FY 2026



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Fiscal Year 2025 Budget and Appropriations

Program	FY 2023	FY 2024	FY 2025	Change from FY 2024 to FY 2025
Pell Grant (discretionary)	\$22,475,352,000	\$22,475,352,000	\$22,475,352,000	\$0
Pell Grant maximum award	\$6,895	\$7,395	\$7,395	\$0

In the final FY 2025 agreement, FSEOG and FWS were level-funded and stayed consistent with the FY 2024 funding levels. The funding for FSEOG and FWS are highlighted in the following chart.

Program	FY 2023	FY 2024	FY 2025	Change from FY 2024 to FY 2025
FSEOG	\$895,000,000	\$910,000,000	\$910,000,000	\$0
FWS	\$1,210,000,000	1,230,000,000	\$1,230,000,000	\$0



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Any questions or comments?

If you haven't done so already, be sure to grab a copy of NASFAA's 2025 National Student Aid Profile!



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What's next?

Please join us for the 2025-26 NASFAA Webinar Series

NASFAA's live webinars bring you the latest information, hot off the press, and allow you to actively engage with NASFAA staff and featured presenters from government, partner organizations, and fellow aid administrators.

All webinars begin at 2:00 pm ET, unless otherwise noted, and last 60 to 90 minutes. Archives are usually available after the webinar for purchase; these archives are also free to webinar package purchasers.



Webinar Schedule for 2025-26

Topic	Air Date
What's New in Federal Tax Information (FTI)	July 23, 2025
Enrollment Reporting	September 3, 2025
What is the DLP? An Overview of NASFAA's Diversity Leadership Program*	September 9, 2025
2026-27 FAFSA Update	October 15, 2025
Blue Icon Advisors, NASFAA Consulting: Hot Topic*	October 28, 2025
Verification: 2026-27 (Extended Edition)	November 12, 2025
Academic Calendars in Action	December 10, 2025
Policy Update Webinar*	December 17, 2025
Top AskRegs for PLUS Loans	January 21, 2026
Professional Development Panel: Career Pathing in Financial Aid	February 18, 2026
Strengthening Student Support: Connecting Financial Aid, Student Affairs, and Mental Health for Holistic Success	March 11, 2026
Return to Title IV: New Regulations Effective July 1, 2026	March 25, 2026
Blue Icon Advisors, NASFAA Consulting: Hot Topic*	April 7, 2026
Graduate and Professional Community Update*	April 22, 2026
What's New in Consumer Information	May 6, 2026
Annual Business Meeting and Policy Update*	May 20, 2026
TRA Hot Topic	May 27, 2026
NASFAA Quiz Show: Test Your Financial Aid Knowledge	June 10, 2026

*Free to members, does not require purchase of the webinar package.

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